## AUDITED FINANCIAL STATEMENTS AND OTHER FINANCIAL INFORMATION

Neskowin, Oregon June 30, 2012

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June 30, 2012

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners Neskowin Regional Water District Tillamook County, Oregon

I have audited the accompanying financial statements of the business-type activities, each major fund and the aggregate remaining fund information of the Neskowin Regional Water District, as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes, examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Neskowin Regional Water District, as of June 30, 2012 and the respective changes in financial position and cash flows, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis information on pages 5 through 8 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

Accounting principles generally accepted in the United States of America require that the supplementary information and supplementary schedules listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements,

and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

Lake Oswego, Oregon January 2, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis presents the highlights of financial activities and financial position for the Neskowin Regional Water District (District). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget, and specific issues related to funds and the economic factors affecting the District.

Management's Discussion and Analysis focuses on current year activities and resulting changes. Please read it in conjunction with the District's financial statements.

#### REPORT LAYOUT

The District's annual financial report consists of several sections. Taken together they provide a comprehensive financial look at the District. The components of the report include the following:

- \* Management's Discussion and Analysis. This section of the report provides financial highlights affecting the District.
- \* Basic Financial Statements The District's basic financial statements are comprised of four components; 1) Statement of Net Assets, 2) Statement of Revenue, Expenses and Changes in Net Assets, 3) Statement of Cash Flows and 4) Notes to Basic Financial Statements.

The Statement of Net Assets presents the current and long-term portions of assets and liabilities separately and may provide a useful indicator of whether the financial position is improving or deteriorating over time. This statement includes all of the District's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and obligations to the District's creditors (liabilities). It also provides the basis for evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District.

The Statement of Revenue, Expenses and Changes in Net Assets present information showing profitability and credit worthiness as well as how the District's net assets changed during the most recent fiscal year. This statement shows income and expenses from operations, nonoperating revenues and expenses, and reconciles the change from one fiscal year to the next. This statement measures the success of the District's operations over the past year and can be used to determine whether the District has successfully recovered all its costs through its user fees and other charges.

The Statement of Cash Flows is prepared using the direct method and is concerned solely with input and outlay of cash from operating activities, capital and related financing activities and investing activities. This statement also includes a reconciliation to the Statement of Revenues, Expenses and Changes in Net Assets. The primary purpose of this statement is to provide information about the District's cash receipts and cash payments during the reporting period. It answers such questions as where did the cash come from, what was the cash used for and what was the change in cash balance during the reporting period.

The Notes to Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### FINANCIAL INFORMATION

The Neskowin Regional Water District (NRWD) is a municipal water district that was formed in 1976. The District is identified by the Oregon Health Authority's Drinking Water Program's public water system inventory as Public Water System #OR4100970. The District's infrastructure consists of a 380 gallon per minute membrane water treatment plant, approximately nineteen miles of distribution piping, seven pressure zones, five booster pump stations, three chlorine booster stations and five storage reservoirs (total storage of 975,000 gallons). This discussion and analysis presents the highlights of the financial activities and financial position for the five funds that make up the District's budget.

#### 1. General Fund

Revenue for this fund comes from water billings, permanent tax rates, interest, meter installation and miscellaneous sources. In 2011/12 General Fund revenue was \$379,890, up from \$336,108 in 2010/11. Water sales were \$335,575, up from \$304,895 in 2010/11. Permanent tax rate revenue was \$32,810, up from \$25,260 in 2010/11, due to an increase in the amount of these tax dollars being placed in the General Fund. Interest revenue was \$3,912, down from \$4,176 in 2010/11 due to lower interest rates. Service installation was \$1,799 up from \$934 in 2010/11. Miscellaneous revenue was \$5,793, up from \$844 in 2010/11. The General Fund beginning fund balance was \$41,194, down from \$56,997 in 2010/11. Total expenditures for the General Fund were \$370,305, up from \$335,728 in 2010/11. Personal Services expenditures were \$260,654, up from \$252,449 in 2010/11. Materials and Services expenditures were \$91,067, up from \$83,279 in 2010/11. Transfers were \$15,000, The same as in 2010/11. The 2011/12 General Fund ending fund balance was an estimated \$52,843, up from \$47,725 in 2010/11.

Discussion: Since 2008, when the financial problems in the housing sector began, the District has experienced fewer new homes built each year. In 2011/12 we only had one new residential customer hook up, down from two in 2010/11. In 2010/11 General Fund revenue was down, while expenditures were up. This trend of lower revenues and higher expenditures caused the Board of Commissioners to approve a rate increase which began on July 1, 2011. The new minimum rate per month (for a residence) went from \$26.00 to \$28.50. The General Fund is in good shape going forward, but the District will have to closely monitor our revenue versus spending.

#### 2. Debt Service Fund

This fund is used exclusively for the payment of interest and principal on the bonded debt incurred by the District. Property taxes are the only source of Debt Service revenue. Total Debt Service Fund revenue in 2011/12 was \$74,273, down from \$94,966 in 2010/11. Total expenditures in 2011/12 were \$59,969, down from \$132,033 in 2010/11. The ending fund balance for 2011/12 was \$137,861, up from \$123,558 in 2010/11.

Discussion: The Debt Service Fund ended 2011012 in excellent financial condition. The District has one General Obligation Bond to pay off. The District continues to maintain enough cash in this fund to cover our obligations, plus reserve cash to cover any tax revenue not received. The District's only bond to be paid off is held by the State of Oregon – Oregon Business Development. This remaining bond was passed to rebuild the District's water treatment plant. This bond will be paid off in 2025. Annual payment on this bond is \$59,969.

#### 3. System Development Fund

This fund is used to provide for improvements to the water system. Revenue for this fund comes from System Development Charges (SDC's) assessed when a new building is added to the water system, and from past assessments of the District's permanent tax rate. All expenditures are capital outlay for system improvements or replacement. Total revenue in 2011/12 was \$7,535, down from \$15,074 in 2010/11. Tax revenue was \$1, down from \$4 in 2010/11. The District no longer applies tax revenue to the System Development Fund, therefore only previous years' tax revenue show as revenue on this fund. SDC revenue was \$7,535, down from \$15,070 in 2010/11, due to fewer new hook ups to the water system. Total capital outlay expenditures in 2011/12 were \$77,923, up from \$4,526 in 2010/11. The ending fund balance for 2011/12 was \$193,846, down from \$264,233, in 2010/11, due to an increase in spending.

Discussion: The System Development Fund is in excellent financial condition. This fund ended the year with \$193,846 in cash. In fiscal year 2011/12, the District spent \$77,922 from this fund to pay for 25% of our North Marshland Crossing Project. The current trend is that the District will be receiving fewer SDC's, thus less revenue for this fund. This will have an impact on how quickly the District can complete the projects identified in our Capital Improvement Plan that are SDC eligible. Our System Development Charge was reviewed in 2005/06 after the District completed our new Water System Master Plan. The District raised the SDC to \$7,535 starting in fiscal year 2006/07.

#### 4. Truck and Equipment Fund

This fund allows the District to accumulate money to purchase vehicles and other equipment. Total revenue for this fund in 2011/12 was \$15,000, the same as in 2009/10. The revenue for this fund comes from the General Fund as a transfer. Total expenditures in 2011/12 were \$14,877, up from \$792 in 2010/11. The ending fund balance for 2011/12 was \$65,595, up from \$62,471 in 2010/11.

Discussion: The District continues to maintain these reserves for the future purchase of equipment. This includes \$26,700 for the future purchase of replacement membrane modules for the treatment plant. In fiscal year 2011/12, the District used this fund to purchase new safety equipment and new computers.

#### 5. Capital Improvement Fund

This was a new fund in 2006-2007. This reserve fund will have three purposes:

- A. To accumulate revenue to pay the non SDC eligible share of the projects identified in the approved capital improvement plan.
- B. To pay for necessary unanticipated and/or emergency repairs and additions to the water system.
- C. To make bond payments if insufficient tax revenue is collected.

In 2011/12 total revenue for this fund was \$77,011, up from \$75,279 in 2010/11. Total expenditures (Capital Outlay) in 2011/12 were \$235,798, up from \$48,992 in 2010/11. The ending fund balance for 2011/12 was \$139,000, down from \$297,787 in 2010/11.

Discussion: The District continues to save revenue for future repairs and/or additions to the water system with this fund. In fiscal year 2011/12, the District spent \$235,798 from this fund to pay for 75% of our North Marshland Crossing Project. Funding for this fund is stable because its' revenue comes from our Permanent Tax Rate.

#### Conclusion

The District's financial picture is challenging, based on the current economic conditions. The rate increase implemented on July 1, 2011 will help balance our revenues with our expenditures, but without additional new customers the District will face a situation where additional rate increases and/or spending reductions will be necessary. The assessed value of the property within the District's boundaries continues to go up. In 2011/12 the assessed value was \$276,901,812, up 3.3% from \$268,142,387 in 2010/11. This increase results in additional permanent tax rate revenue for the General Fund and the Capital Improvement Fund. The increase in the System Development Charge and the creation of the Capital Improvement Fund continue to provide the revenue for the District to improve its distribution system. The District's Master Plan set out the projects that are needed to provide proper pressure and fire suppression flows to all areas in the District. Total revenues for 2011/12 were \$553,709, up from \$536,484 in 2010/11. Total expenditures for 2011/12 were \$758,872, up from \$534,128 in 2010/11. Total Ending Fund Balances for 2011/12 were \$589,145, down from \$795,773 in 2010/11. Although the District's facilities are generally in good condition, we still have approximately \$4,000,000 in needed improvements to our system. These needed improvements and the continued operation of the system will always present challenges and opportunities in the future.

#### CONDENSED FINANCIAL INFORMATION

	June 30, 2011	June 30, 2012	Increase (Decrease)
Cash and current assets	\$ 862,960	\$ 666,104	\$ (196,856)
Capital assets, net	2,744,793	3,015,474	270,681
Total assets	3,607,753	3,681,578	73,825
Current liabilities	57,388	71,604	14,216
Long-term liabilities	653,581	616,683	(36,898)
Total liabilities	710,969	688,287	(22,682)
Invested in capital assets	2,034,623	2,361,893	327,270
Restricted fund balance	767,951	540,598	(227,353)
General fund balance	94,210	90,800	(3,410)
Total net assets	\$ 2,896,784	\$ 2,993,291	\$ 96,507

	Fiscal Year Ended June 30, 2011	Fiscal Year Ended June 30, 2012	Favorable (Unfavorable)
Water service revenue	\$ 313,983	\$ 358,086	\$ 44,103
Property tax revenue	195,089	201,770	6,681
Other revenues	130,590	8,756	(121,834)
Total business-type revenues	639,662	568,612	(71,050)
Personal services	243,502	260,645	17,143
Materials and services	75,021	60,011	(15,010)
Depreciation	120,894	127,120	6,226
Interest expense	27,865	24,329	(3,536)
Total business-type expenses	467,282	472,105	4,823
Increase (decrease) in net assets	\$ 172,380	\$ 96,507	\$ (75,873)

#### FINANCIAL CONTACT

The District's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the District's finances and to demonstrate the District's accountability. If you have questions about the report or need additional financial information, please contact the District at P.O. Box 823, Neskowin, Oregon, 97149.

# NESKOWIN REGIONAL WATER DISTRICT STATEMENT OF NET ASSETS PROPRIETARY FUNDS

June 30, 2012

ASSETS	
Current assets:	
Cash	\$ 591,396
Accounts receivable	13,176
Materials inventory – at cost	36,145
Property taxes receivable	17,677
Prepaid expenses	7,710
Total current assets	666,104
Non-current assets:	
Capital assets, net of depreciation	3,015,474
Total Assets	3,681,578
LIABILITIES Current liabilities:	
Accounts payable	3,241
Compensated absences	18,084
Current portion of long-term debt	36,898
Accrued interest payable	13,381
Total current liabilities	71,604
Non-current liabilities:	
Long-term debt	616,683
Total liabilities	688,287
NET ASSETS	
Invested in capital assets, net of debt	2,361,893
Restricted for:	
Debt service	142,157
System development	193,846
Unrestricted for:	
Capital improvement	139,000
Truck and equipment	65,595
Unrestricted	90,800
Total net assets	\$ 2,993,291

#### NESKOWIN REGIONAL WATER DISTRICT STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

Fiscal year ended June 30, 2012

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OPERATING REVENUES:	
Water service revenues	\$ 358,086
Total operating revenues	358,086
OPERATING EXPENSES:	
Personal services	260,645
Materials and services	60,011
Depreciation	127,120
Total operating expenses	447,776
Operating income (loss)	(89,690)
Non-operating revenues (expenses):	
Property taxes	201,770
Interest income	3,912
Miscellaneous revenue	4,844
Interest expense	(24,329)
Total non-operating revenues (expenses)	186,197
Change in net assets	96,507
Net assets - July 1, 2011	2,896,784
Net assets – June 30, 2012	\$ 2,993,291

# NESKOWIN REGIONAL WATER DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

Fiscal year ended June 30, 2012

Cash flows from operating activities	
Receipts from customers	\$ 344,910
Payments to suppliers	(105,896)
Payments to employees	(210,879)
Net cash provided (used) by operating activities	(28,135)
Cash flows from non-capital financing activities	
Property tax revenue	201,770
Net cash provided (used) from non-capital financing activities	201,770
Cash flows from capital and related financing activities	
Purchase of fixed assets	(325,526)
Principal paid on capital debt	(35,640)
Interest paid on capital debt	(24,329)
Net cash provided (used) by capital and related financing activities	(385,495)
Cash flows from investing activities	
Interest received	3,912
Miscellaneous non-operating income	4,844
Net cash provided by investing activities	8,756
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Net increase (decrease) in cash and cash equivalents	(203,104)
Balance - July 1, 2011	794,500
Balance - June 30, 2012	\$ 591,396
Reconciliation of operating income (loss) to net cash provided (used) by operating activities  Operating income (loss)  Adjustments to reconcile operating income to net cash provided by operating activities:	\$ (89,690)
Cash flows reported in other categories:	127 120
Depreciation expense	127,120
Change in assets and liabilities:  Receivables, net	(6,360)
Prepaid expenses	(393)
Inventories	(1,719)
Accounts payable	2,442
Compensated absences	(2,865)
Compensated absences	(2,005)
Net cash provided (used) by operating activities	\$ (28,535)

The notes to the financial statements are an integral part of this statement.

### NESKOWIN REGIONAL WATER DISTRICT NOTES TO FINANCIAL STATEMENTS

June 30, 2012

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in accordance with Generally Accepted Accounting Principles (GAAP) in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standards-setting body for establishing governmental accounting and financial reporting principles. GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements as well as Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on accounting procedures issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

#### Reporting Entity:

Neskowin Regional Water District was established under the provisions of Oregon statutes to provide water distribution and service for the benefit of the population within the District, which is located within Tillamook County, Oregon. Control of the District is vested in its Board of Commissioners who are elected to office by voters within the District.

As required by generally accepted accounting principles, the District's financial statements include all component units over which the District officials exercise oversight responsibility. The criteria used in making this determination included an evaluation of the concepts of financial interdependency, election of the governing authority, designation of management, ability to significantly influence operations and accountability of fiscal matters. Based upon the evaluation of these criteria the District is a primary government with no inclusive component units.

#### **Basic Financial Statements:**

The Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets and the Statement of Cash Flows were prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

The government-wide statements report information on the District by aggregating the activity of the District's five funds. In the process of aggregating data for the Government-Wide financial statements, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified.

#### **Basis of Presentation**

The financial transactions of the District are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The District reports the following five funds:

#### **General Fund**

The District's General Fund accounts for the administrative and operational activities of the District. The principal source of revenue is from water user fees and property taxes. Expenditures are principally for payroll related costs, materials and services and administrative expenses.

#### **Special Revenue Funds**

The District's System Development Fund is used for account for the development of the water system. The principal source of revenue is from system development charges and property taxes. The principal expenditures are capital expenditures made to the water system.

The District's Truck and Equipment Fund is used to reserve funds for replacement of trucks and equipment. The principal source of revenue is from transfers from the General Fund.

#### **Debt Service Fund**

The District accounts for the payment of its long term debt principal and interest. The principal source of revenue is from property taxes.

#### Capital Projects Fund

The District's Capital Improvement Fund is used to account for the District's capital outlay expenditures.

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

The District's Basic Financial Statements are presented on a full accrual basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the District's General Fund are charges to customers for sales and services. The System Development Fund also recognizes fees intended to recover the cost of connecting new customers to the District's utility system as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and overheads, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Cash and Cash Equivalents

The District is restricted by State of Oregon statutes in the types of investments that can be made. Statutes authorize the District to invest in obligations of the U.S. Treasury; agencies, and instrumentalities of the U.S.; States of Oregon, Washington, Idaho or California; various interest bearing bonds of municipalities; commercial paper rated P-2 and better by Moody's Investors Services or A-2 and better by Standard and Poor's Corporation; bankers' acceptances; and the Oregon State Treasurer's Local Government Investment Pool. Certain other investment types, which are not listed here, are also authorized.

For purposes of the Statement of Cash Flows, cash and cash equivalents include short-term (original maturity of three months or less) highly liquid investments that are readily converted into known amounts of cash or so near maturity they present insignificant risk of changes in value as a result of changes in interest rates.

#### Taxes Receivable

Property taxes receivable which has been collected by year-end are recognized as revenues in the General Fund, Capital Improvement Fund and the Debt Service Fund. All other property taxes receivable in the General Fund are offset by deferred revenues, and such amounts are not taken into revenue until collected.

Tillamook County reviews, bills collects and distributes property taxes for all taxing jurisdictions within its boundaries, in accordance with State Law. Collection dates are November 15, February 15 and May 15. Discounts are allowed if the amount due is received by November 15 or February 15.

#### **Accounts Receivable**

Accounts receivable represent amounts due from water service customers. Accounts receivable at June 30, 2012 is \$13,176. An allowance for doubtful accounts is not considered necessary as all possible uncollectible accounts were written off at June 30, 2012.

#### **Inventories**

Inventories of materials and supplies in the General Fund are stated at cost at June 30, 2012 and charged to expenses as used.

#### **Capital Assets**

Capital assets, which include property, water system and equipment are reported in the General Fund. Capital assets are charged to expenditures as purchased and then capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at estimated fair market value as of the date of the donation.

Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or more, and an estimated useful life of greater than one year. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs for repairs and maintenance are expensed as incurred.

Depreciation on exhaustible assets is recorded as an allocated expense in the Statement of Revenues, Expenditures and Changes in Fund Net Assets with accumulated depreciation reflected in the Statement of Net Assets and is provided on the straight-line basis over the following estimated useful lives:

Asset	Years
Water system	25-50
Vehicles and equipment	5
Office equipment and furniture	5-7

One-half year of depreciation is taken in the year the assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

#### Accounts Payable

These amounts represent expenditures in the current year but paid for in the subsequent year. In accordance with the full accrual basis of accounting, these amounts are recorded as expenditures in the current year.

#### Retirement Plan

All of the District's full time employees are participants in the Public Employee's Retirement System (PERS). Contributions to PERS are made on a current basis as required by the plan and are charged to expenditures.

#### **Net Assets**

Equity is classified as net assets and displayed in three components:

- A. <u>Invested in capital assets</u>, net of related debt. Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages notes or other borrowings that are attributable to the acquisition, construction or improvements of those assets.
- B. <u>Restricted net assets</u>. Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors or laws and regulations of other governments: or (2) law through constitutional provisions or enabling legislation.
- C. <u>Unrestricted net assets</u>. All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

#### **Use of Estimates**

In preparing the District's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets for all funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 Local Budget Law). The process under which the budget is adopted is described in the following paragraphs. The Budget Officer submits a proposed budget to the Budget Committee. The District is required to budget all funds. The District's budget is prepared for each fund on the modified cash basis of accounting. Estimated receipts and expenditures are budgeted for by fund and object. Information on the past two years' actual receipts and expenditures and current-year estimates are included in the budget document.

The Budget Committee conducts public hearings for the purpose of obtaining citizens' comments, and then approves a budget and submits it to the Board of Commissioners for final adoption. The approved expenditures for each fund may not be increased by more than 10% by the Board without returning to the Budget Committee for a second approval.

The Board of Commissioners legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and expenditures cannot legally exceed these appropriations. The level of control established by the resolution for each fund is at the object group level (i.e. personal services, materials and services, capital outlay, inter-fund transfers, and contingency). Appropriations lapse as of year-end.

The Board of Commissioners may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers and approval by the District. Expenditure appropriations may not be legally overexpended except in the case of grant receipts that could not be reasonably estimated at the time the budget was adopted, and for debt service on new debt issued during the budget year. Management may transfer budget amounts between individual line items within the object group, but cannot make changes to the object groups themselves, which is the legal level of control.

During the fiscal year ended June 30, 2012 the Board did not adopt a supplemental budget and the Board authorize one budget transfer as follows:

#### General Fund:

Budget line item	Increase	Decrease
Operator	\$ 200	
Health Insurance	5,680	
Vehicle Maintenance & Fuel	500	
General Operating Contingency		\$ 6,380
Total	\$ 6,380	\$ 6,380

#### 3. DETAILED NOTES ON ALL FUNDS

#### **Cash and Investments**

Oregon Revised Statute 295 governs the collateralization of Oregon public funds. District deposits exceeding federal depository insurance are afforded protection through the Public Funds Collateralization Program, which is a shared liability structure for participating depositories established by the State Treasurer to facilitate compliance with ORS 295. Under the Public Funds Collateralization Program, a qualifying bank depositories are required to pledge collateral valued at least 10% of their quarter-end public fund deposits if they are well capitalized, or 110% of the quarter-end public fund deposits if they are adequately capitalized, or 110% of the quarter-end public fund deposits if they are undercapitalized or assigned to pledge 110% by the Office of State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public bank depositories is available to repay the deposits of public funds of governmental entities.

The District has invested funds in the State Treasurer's Oregon Short-term Fund Local Government Investment Pool during fiscal year 2012. The Oregon Short-term Fund is the local government investment pool for local governments and was established by the State Treasurer. It was created to meet the financial and administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short-term Fund Board and approved by the Oregon Investment Council (ORD 294.805 to 294.895). Local Government Investment Pool (LGIP) is an external investment pool managed by the State Treasurer's office, which allow governments within the state to pool their funds for investment purposes. The amounts invested in the pool are not classified by risk categories because they are not evidenced by securities that exist in physical or book entry form as defined by GASB Statement No. 40. Investments in the LGIP are not required to be collateralized.

#### **Custodial Credit Risk**

At June 30, 2012, the book balance of the District's bank deposits (checking accounts) is \$300 and the bank balance is \$11,549. The difference is due to transactions in process. Of the bank deposits balances \$250,000 is insured by federal depository insurance.

The State of Oregon LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company and is not rated by any national rating service. The Oregon Revised Statutes and the Oregon Investment Council govern the Pool's investment policies. The State Treasurer is the investment officer for the LGIP and it is responsible for all funds in the LGIP. These funds must be invested and the investments managed, as a prudent investor would, exercising reasonable care, skill and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon Short-Term Funds Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Audits Division of the Secretary of State's Office audits the Pool annually. The Audit Divisions report on the LGIP as of and for the year ended June 30, 2012 was unqualified. Investments in the Oregon Local Government Investment Pool are not required to be collateralized.

Cash and investments at June 30, 2012 were comprised of the following:

Type of Deposit	Total Cash  Balance
Insured demand deposits with financial institutions	\$ 300
Local Government Investment Pool	591,046
Petty cash	50
Total cash and investments	\$ 591,396

#### **Capital Assets**

The components of the District's fixed assets and changes to the fixed assets are as follows:

	Cost July 1, 2011	Additions	Deletions	Cost June 30, 2012
Construction in progress	\$ 15,922		\$ (348)	\$ 15,574
Buildings	1,183,090	\$ 101,554		1,284,644
Water system	3,328,138	294,030		3,622,168
Equipment	34,822			34,822
Office equipment	7,218		(1,879)	5,339
Accumulated depreciation:				
Buildings	(231,434)	(61,168)		(292,602)
Water system	(1,550,923)	(65,695)		(1,616,618)
Equipment	(34,822)			(34,822)
Office equipment	(7,218)	(257)	4,444	(3,031)
Totals	\$ 2,744,793	\$ 268,464	\$ 2,217	\$ 3,015,474

#### Long-term Debt

The Safe Drinking Water loan has an interest rate of 3.53% and payments are due December 1 of each year.

	Balance	2011/12 Principal	Balance
	July 1, 2011	Payments	June 30, 2012
Water Treatment Plan Loan:	\$ 689,221	\$ (35,640)	\$ 653,581

Future maturities of loan principal and interest are as follows:

Fiscal Year	<u>Principal</u>	<u>Interest</u>
2012-2013	\$ 36,898	\$ 23,071
2013-2014	38,200	21,769
2014-2015	39,549	20,420
2015-2016	40,945	19,024
2016-2017	42,390	17,579
2018-2022	235,482	64,364
2023-2026	220,117	19,763
	\$ 653,581	\$ 185,990

#### **Defined Benefit Pension Plan**

#### **Description**

The District is a participating employer in the State of Oregon Public Employees Retirement System Plan. PERS is a defined benefit pension plan that provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and their beneficiaries. Benefits are established by state statute.

In the 2003 legislative session, the Oregon Legislative Assembly created a successor plan for PERS. The Oregon Public Service Retirement Plan ("OPSRP") is effective for all new employees hired on or after August 29, 2003, and applies to any inactive PERS members who returned to employment following a six month or greater break in service. The new plan consists of a defined benefit program (the Individual Account Program or "IAP"). The Pension Program portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated by a formula for members who attain normal retirement age. The formula takes into account final average salary and years of service and a factor that varies based on type of service (general verses police or fire).

Both PERS and OPSRP are administered by the Oregon Public Employees Retirement Board ("OPERB"). PERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to PERS, P.O. Box 23700, Tigard, OR 97281-3700.

#### **Funding Policy**

Covered employees are required by State statute to contribute 6% of their salary to the plan. The District is required to contribute at actuarially determined rates, as adopted by the PERS Board of Directors. The current rate for PERS is 10.84% of covered payroll. The current rate for OPSRP is 13.79% for fire and 11.08% for general of covered payroll. The District's contribution to the plan for the years ending June 30, 2010, 2011 and 2012 were \$11,357, 16,124 and \$19,628 respectively.

#### **Property Tax Limitation**

The State of Oregon has a constitutional limit on property taxes for governmental operations. Under the limitation, tax revenue is separated into those for public schools and those for local governments other than public schools. The limitation specifies a maximum rate for all local government operations of \$10.00 per \$1,000 of real market value, while schools are similarly limited to a \$5.00 maximum rate. Local government taxes in the District currently do not exceed the \$10.00 rate limit; however, this limitation may affect the availability of future tax revenues for the District.

In May 1997, voters approved Measure 50 which rolled back assessed values to 90% of 1995-96 and limits future increases of taxable assessed values to 3% per year, except for major improvements. Tax rates are now fixed and not subject to change. Voters may approve local initiatives above the fixed rate provided a majority approves at either (i) a general election in an even numbered year, or (ii) at any other election in which at least 50% of registered voters cast a ballot.

#### **Compensated Absences Payable**

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure of the governmental fund that will pay it. At June 30, 2012, the District's liability for vacation pay and compensatory time is estimated at \$18,084. Under the accrual basis of accounting this liability is accrued on the financial statements. No expenditure is reported for these amounts. Sick leave pay can only be taken in the event of illness and is not paid upon separation of service. The total amount of sick leave pay is estimated at \$57,313.

#### Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; error and omissions; injuries to employees; and natural disasters. The District carries commercial insurance for risk of loss including workers' compensation, property damage, general liability, automobile liability and employee dishonesty coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

**BUDGETARY BASIS SCHEDULES** 

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND - BUDGETARY BASIS

	Budgeted .	Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	<u>Final</u>	Basis	(Negative)
Revenues				
Property taxes				
Current	\$ 34,627	\$ 34,627	\$ 31,450	\$ (3,177)
Prior	1,500	1,500	1,360	(140)
Interest	4,000	4,000	3,912	(88)
Water revenue	336,460	336,460	335,575	(885)
Miscellaneous	2,200	2,200	4,844	2,644
Service installation	1,500	1,500	1,799	299
Total revenues	380,287	380,287	378,940	(1,347)
Expenditures				
Schedule – page 24	400,537	400,537	352,296	48,241
Excess of revenues over				
(under) expenditures	(20,250)	(20,250)	26,644	46,894
Other Financing Sources (Uses) Operating transfers in				
Operating transfers out	(18,000)	(18,000)	(18,000)	0
Excess of Revenues and Sources over (under) Expenditures				
and Other (Uses)	(38,250)	(38,250)	8,644	46,894
Fund balance - July 1, 2011	38,250	38,250	46,450	8,200
Fund Balance - June 30, 2012	\$ 0	\$ 0	\$ 55,094	\$ 55,094

# NESKOWIN REGIONAL WATER DISTRICT SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND BUDGETARY BASIS

	Budgeted	Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	Basis	(Negative)
Personal services:				(110gmillo)
General Manager	\$ 78,780	\$ 78,780	\$ 78,780	\$ 0
Operator	49,774	49,974	49,908	66
Office Manager	22,714	22,714	20,364	2,350
Maintenance Worker 2	31,117	31,117	30,046	1,071
Overtime	5,000	5,000	1,015	3,985
Social security and Medicare	14,074	14,074	13,794	280
Workers comp/accident insurance	6,800	6,800	5,039	1,761
PERS	20,103	20,103	19,628	475
Health insurance	36,200	41,880	41,874	6
Unemployment tax	225	225	197_	28
Total personal services	264,787	270,667	260,645	10,022
Materials and services:				
Office supplies and expenses	4,000	4,000	3,465	535
Telephone	5,400	5,400	5,314	86
Office rent	7,200	7,200	4,800	2,400
Insurance and bond	14,000	14,000	13,272	728
Legal and auditing	6,500	6,500	4,420	2,080
Memberships	1,500	1,500	1,057	443
Refunds	300	300	0	300
Bank charges	650	650	584	66
Vehicle maintenance	10,000	10,500	10,428	72
Miscellaneous	400	400	0	400
Repair and maintenance	30,000	30,000	24,914	5,086
Workshops and seminars	3,000	3,000	419	2,581
Plant supplies and tools	5,000	5,000	4,314	686
Chlorine and chemicals	1,800	1,800	1,224	576
Electricity	14,000	14,000	11,630	2,370
Water testing	4,000	4,000	3,110	890
Waste water charges	3,000	3,000	2,700	300
Total materials and services	110,750	111,250	91,651	19,599
Capital outlay	0	0	0	0
Operating contingencies	25,000	18,620	0	18,620
Total expenditures	\$ 400,537	\$ 400,537	\$ 352,296	\$ 48,241

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DEBT SERVICE FUND - BUDGETARY BASIS

	Budgeted	Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	Basis	(Negative)
Revenues				
Current taxes	\$ 74,407	\$ 74,407	\$ 67,624	\$ (6,783)
Prior taxes	4,500	4,500	6,648	2,148
Total revenues	78,907	78,907	74,272	(4,635)
Expenditures				
Loan principal	35,640	35,640	35,640	0
Interest payments	24,329	24,329	24,329	0
Total expenditures	59,969	59,969	59,969_	0
Excess of revenues over (under) expenditures	18,938	18,938	14,303	(4,635)
Fund balance – July 1, 2011	101,000	101,000	123,558	22,558
Fund Balance – June 30, 2012	\$ 119,938	\$ 119,938	\$ 137,861	\$ 17,923

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL SYSTEM DEVELOPMENT FUND - BUDGETARY BASIS

	Budgeted	Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	<u>Original</u>	Final	Basis	(Negative)
Revenues				
Prior taxes	\$ 0	\$ 0	\$ 1	<b>\$</b> 1
System development charges	22,605	22,605	7,535	(15,070)
Total revenues	22,605	22,605	7,536	(15,069)
Expenditures				
Capital outlay	299,305	299,305	77,923	221,382
Total expenditures	299,305	299,305	77,923	221,382
Excess of revenues over (under) expenditures	(276,700)	(276,700)	(70,387)	206,313
Fund balance – July 1, 2011	276,700	276,700	264,233	(12,467)
Fund Balance - June 30, 2012	\$ 0	\$ 0	\$ 193,846	\$ 193,846

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL CAPITAL IMPROVEMENT FUND - BUDGETARY BASIS

	Budgeted	•	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	<u>Basis</u>	(Negative)
Revenues				
Current taxes	\$ 80,000	\$ 80,000	\$ 72,691	\$ (7,309)
Previously levied taxes	3,000	3,000	4,319	1,319
Total revenues	83,000	83,000	77,010	(5,990)
Expenditures				
Capital outlay	377,634	<u>377,634</u>	235,797	141,837
Total expenditures	377,634	377,634	235,797	141,837
Excess of revenues over (under) expenditures	(294,634)	(294,634)	(158,787)	135,847
Fund balance – July 1, 2011	294,634	294,634	297,787	3,153
Fund Balance - June 30, 2012	\$ 0	\$ 0	\$ 139,000	\$ 139,000

# NESKOWIN REGIONAL WATER DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL TRUCK AND EQUIPMENT FUND - BUDGETARY BASIS

			Actual Amounts	Variance With Final Budget
	Budgeted A	Amounts	Budgetary	Positive
	Original	Final	Basis	(Negative)
Revenues				
Total revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures				
Capital outlay	53,300	53,300	14,877	38,423
Reserve for membrane modules	26,700	26,700	0	26,700
Total expenditures	80,000	80,000	14,877	65,123
Excess of revenues over (under) expenditures	(80,000)	(80,000)	(14,877)	65,123
Other Financing Sources (Uses) Operating transfers in Operating transfers out	18,000	18,000	18,000	0
Excess of Revenues and Sources over (under) Expenditures and Other (Uses)	(62,000)	(62,000)	3,123	65,123
Fund balance - July 1, 2011	62,000	62,000	62,472	472
Fund Balance - June 30, 2012	\$ 0	\$ 0	\$ 65,595	\$ 65,595

#### **SUPPLEMENTARY INFORMATION**

## NESKOWIN REGIONAL WATER DISTRICT STATEMENT OF PROPERTY TAX TRANSACTIONS

Tax Year	Taxes Receivable July 1, 2011	2011-2012 Levy	Collections	Interest Discounts Adjustments	Taxes Receivable June 30, 2012
2011-12		\$ 184,971	\$ (172,562)	\$ (4,506)	\$ 7,903
2010-11	\$ 9,205	•	(4,838)	(9)	4,358
2009-10	5,880		(2,278)	(6)	3,596
2008-09	3,401		(2,169)	(6)	1,226
Prior Years	1,415		(809)	(12)	594
	\$ 19,901	\$ 184,971	\$ (182,656)	\$ (4,539)	\$ 17,677

## NESKOWIN REGIONAL WATER DISTRICT SCHEDULE OF LONG-TERM DEBT

For the fiscal year ended June 30, 2012

#### Safe Drinking Water Financing Program

#### Water Treatment Plant Upgrade Project

Payment Date	Principal Payment	Interest Rate	Interest Payment
			_
December 1, 2012	\$ 36,897.98	3.53%	\$ 23,071.40
December 1, 2013	38,200.48	3.53%	21,768.90
December 1, 2014	39,548.95	3.53%	20,420.43
December 1, 2015	40,945.03	3.53%	19,024.35
December 1, 2016	42,390.39	3.53%	17,578.99
December 1, 2017	43,886.77	3.53%	16,082.61
December 1, 2018	45,435.97	3.53%	14,533.41
December 1, 2019	47,039.86	3.53%	12,929.52
December 1, 2020	48,700.37	3.53%	11,269.01
December 1, 2021	50,419.49	3.53%	9,549.89
December 1, 2022	52,199.30	3.53%	7,770.08
December 1, 2023	54,041.94	3.53%	5,927.44
December 1, 2024	55,949.62	3.53%	4,019.76
December 1, 2025	57,924.62	3.53%	2,044.71
Total Requirements	\$ 653,580.77		\$ 185,990.50

## NESKOWIN REGIONAL WATER DISTRICT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS

June 30, 2012

#### Independent Auditor's Report Required by Oregon State Regulations

I have audited the basic financial statements of the Neskowin Regional Water District, Neskowin, Oregon, as of and for the year ended June 30, 2012, and have issued my report dated January 2, 2013. I conducted my audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the Neskowin Regional Water District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statues as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, my audit was not directed primarily toward obtaining knowledge of such noncompliance. As such, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion.

I performed procedures to the extent I considered necessary to address the required comments and disclosures which included, but were not limited to the following:

Deposit of public funds with financial institutions (ORS Chapter 295).

Budgets legally required (ORS Chapter 294).

Insurance and fidelity bonds in force or required by law.

Authorized investment of surplus funds (ORS Chapter 294).

Public contracts and purchasing (ORS Chapters 279A, 279B and 279C).

In connection with my testing, nothing came to my attention that caused me to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### OAR 162-10-0230 Internal Control

In planning and performing my audit, I considered the Neskowin Regional Water District's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Neskowin Regional Water District's internal control over financial reporting.

This report is intended solely for the information and use of the Board of Directors and Management of Neskowin Regional Water District and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Patrick G. Carney

**Certified Public Accountant**